DDA

EXCOM 9144-80

4 December 1980

MEMORANDUM FOR: Executive Committee Members

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FROM

SA/DDCI

SUBJECT

Agenda for Executive Committee Meeting, 8 December 1980:

Compensation for Overseas Personnel.

The Executive Committee will meet on Monday, 8 December, at 2:00 P.M. in the DCI Conference Room, to consider the attached proposal for an Overseas Compensation Scale, recommended for implementation in the first full pay period in March 1981.

Attachment: as stated

cc: D/OPPPM (w/o attmt)

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MEMORANDUM FOR:	Director of Central Intelligence	
FROM :	Harry E. Fitzwater Director of Personnel Policy, Planning, and Management	-
SUBJECT :	Compensation for Overseas Personnel	25X
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1. Action recommendation c	Requested: It is requested that you approve the ontained in paragraph 4.	25X
2. Backgro	ound:	
and more difficult inconveniences of being identified family, career grain tional difficult latter problem mathose at higher b. CI positions. The in the recently such as a Danger Incentives, and adopt these alloseas, these allo Foreign Service	de staffing of our overseas positions is becoming more alt. Some reasons offered by employees have been the of overseas living, concern with terrorism, hazards of as a CIA employee, the security of the sponsor's coals of spouses, family reluctance to relocate, educacies, and the higher costs of overseas living. This core seriously affects the lower-salaried personnel than grades and salaries. A is not alone in having difficulties in staffing overseas Department of State acknowledged the difficulty by including approved Foreign Service Act of 1980 certain new allowances. Pay Allowance, an Allowance for Posts Requiring Special a Separate Maintenance Allowance. Although we propose to wances, where authorized, for CIA personnel stationed overwances do not acknowledge the distinction between CIA and employment. Some of these distinctions are terrorism employees, the stress of covert activity A	25X 25X 25X 25X
Service employee allowances, post and post differe additional costs	A employees receive the general benefits afforded Foreign so overseas. These presently include such items as quarters allowances, transfer allowances, education allowances, entials. These allowances generally compensate for the of living overseas and are frequently adjusted based upon its. Many Foreign Service employees, however, receive	
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higher salaries than CIA employees, particularly since the passage of the Foreign Service (FS) Salary Scale of 1980. This new schedule results in an average salary increase of 10.16% (ranging from 0.04% to 13.58%) for Foreign Service personnel in addition to the Federal pay raise of 5 October 1980. The additional salary provided for Foreign Service personnel has had a significant negative impact on the morale of Agency employees.

d. The special authorities of the DCI, as authorized under Section 8 of the CIA Act of 1949, would allow the payment of additional or higher compensation if it is determined essential in order to recruit and retain qualified personnel in overseas positions. However, approval of additional or higher compensation should be discussed with the Office of Management and Budget and appropriate Congressional Committees.

e. Compensation for overseas personnel was discussed at an Executive Committee meeting on 12 November 1980. In concluding the meeting, the Deputy Director of Central Intelligence requested that this issue be addressed in two parts. First, he asked for a proposal that would bring the pay of CIA overseas personnel in line with the new FS salary scale in the near term; this paper recommends a proposal to satisfy this requirement. Secondly, Mr. Carlucci requested that a group of appropriate Agency representatives be formed to look at alternatives for longer-range solutions; this report will be submitted separately.

3. Staff Position:

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- a. Attachment 1, an Overseas Compensation Scale, was developed by the Office of Finance, discussed and coordinated with representatives of the Office of the Comptroller, the Directorates of Administration, Operations, and Science and Technology to meet the following objectives:
 - provide compensation comparable with the Foreign Service;
 - ° provide an increase in compensation for lowergraded employees to acknowledge the unique and valuable contribution of CIA secretarial and communications employees; and,
 - o include the compensation increase in base pay to increase employee entitlements such as high-three salary for retirement compensation, increased FEGLI insurance coverage, greater compensation in case of accidents or death, and increased premium or overtime pay.
- b. To achieve compensation comparability with the Foreign Service, the Office of Finance compared the FSO/FSS schedules and the GS schedule in effect prior to 5 October 1980. Each GS grade and step

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was compared with both the nearest dollar equivalent FSO grade and step and the nearest dollar equivalent FSS grade and step to identify comparability existing prior to the implementation of the new rates of FS pay. The differences at the comparable grades and steps were then computed utilizing the GS and new FS schedule that went into effect on 5 October 1980. This provided us with the amounts required for GS pay at each grade and step to remain comparable with its FS equivalent. This comparison is illustrated in Attachment 2.	s 25X
c. The Foreign Service Act of 1980 provided only a minimum salincrease for many of the lower-graded Foreign Service employees. However it is our opinion that we cannot exempt our lower-graded employees from a general upgrading of overseas salaries as they perform a broader and more complex range of functions than their Foreign Service counterparts.	lary
	•.
Therefore, it is proposed that a base salary increase of \$2,050 (the increase required for a GS-7, step 4 to maintain comparability with an FSO-8, step 4) be established as the minimum increase for employees under this system. This \$2,050 minimum applies to the GS-4 through GS-9 grade levels.	
d. Construction of the Overseas Compensation Scale was begun at the step 4 level of each grade, with the exception of GS-15. The present step 4 salary was added to the amount required to maintain comparability or the \$2,050 minimum. This salary schedule leaves the present system of within-grade increases intact. Salary inreases and within-grad increases under the Overseas Compensation Scale are shown in Attachment 3	

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	f. The estimated total	l annual cost of establishing an
	Overseas Compensation Scale as or specifics of this cost estimate a	utlined above will be The irre provided in Attachment 4
	4. Recommendation: It is	recommended that you approve the attached
	Overseas Companisation Scale, auth	norize payment to bogin at the start of
	the first full pay period in Mar;	th 1981, and that you discuss this plan magagement and Budget officials and
25X1	Congressional Committees.	mente de de de de outroitere dini
		Harry E. Engwaler
		Harry E. Fitzwater
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	Attachments As stated	
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	APPROVED:	
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	Director of Central Intelligence	Date

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	•		Approve		elease 2003/				0050004-9			•
				PR	oposed overs	SEAS COMPEN	SATION SCA	LB ·		•	•	
GS	Grade	WGI	1	2	3	4	5	6	(7)	8	9	10
	15 .	1,485	48,735	50,112	50,112	50,112	50,112	50,112	50,112	50,112	50,112	50,112
	14	1,262	42,644	43,906	45,168	46,430	47,692	48,954	50,112	50,112	50,112	50,112
	13	1,068	36,240	37,308	38,376	39,444	40,512	41,580	42,648	43,716	44,784	45,852
	12	898	30,551	31,449	32,347	33,245	34,143	35,041	35,939	36,837	37,735	38,633
	11	750	25,207	25,957	26,707	27,457	28,207	28,957	29,707	30,457	31,207	31,957
	10	682	22,986	23,668	24,350	25,032	25,714	26,396	27,078	27,760	28,442	29,124
	9	620	20,635	21,255	21,875	22,495	23,115	23,735	24,355	24,975	25,595	26,215
	8	561	18,876	19,437	, 19,998	20,559	21,120	21,681	22,242	22,803	23,364	23,925
	7	506	17,243	17,749	18,255	18,761	19,267	19,773	20,279	20,785	21,291	21,797
	6	456	15,722	16,178	16,634	17,090	17,546	18,002	18,458	18,914	19,370	19,826
	5	409	14,316	14,725	15,134	15,543	15,952	16,361	16,770	17,179	17,588	17,997
	4	365	13,013	13,378	13,743	14,108	14,473	14,838	15,203	15,568	15,933	16,298

GS ·	Compared to FSO/ FSS (adjusted for 1979 difference)	Current GS Pay	Current FSO/ FSS Pay	Proposed %	Increase Current 63 Proposed "Gc"
1.5/4	FSO - 3/7	49,002	50,112	50,712	2.33
14/4	(Mean of FSO - 3/2 & FSS -2-10)	41,657	45,430	46,430	11.5%
1.3/4	FSO - 4/4	35,252	39,444	39,444	11.5%
12/4	TSO - 5/5	29,645	33,245	33,245	12.13
11/4	FSO - 6/6	24,736	27,457	27,457	11.00
J.0/4	FSO - 6/3	22,513	25,032	25,032	3.72%
9/4	(Mean of FSO - 7/6 and FSS - 6/7)	20,445	21,273	22,495	10.03
8/4	(Mean of FSO - 7/2 and FSS - 6/4)	18,509	19,254	20,559	11.1%
7/4	(Mean of FSO - 8/4 and FSS - 7/4)	16,711	17,750	18,761	12.3%
6/4	FSS - 8/4	15,040	15,024	1.7,090	13.6%
5/4	FSS - 9/4	13,493	13,443	15,543	15.2%
4/4	FSS - 10/4	12,058	13,403	14,108	17.03

Grade/Step	Salary Increase	Within Grade Increase
15/1	4,188	1,485
15/2	4,080	
15/3	2,590	
15/4	1,110	
15/5-10	-	·
14/1-6	4,773	1,262
14/7	4,669	
14/8	3,407	•
14/9	2,145	
14/10	883	
13/1-10	4,192	1,068
12/1-10	3,600	898
11/1-10	2,721	750
10/1-10	2,519	682
9/1-10	2,050	620
8/1-10	2,050	561
7/1-10	2,050	506
6/1-10	2,050	456
5/1-10	2,050	409
4/1-10	2,050	365